

To the Board of Trustees of
Community College System of New Hampshire

We have audited the financial statements of the business-type activities and the discretely presented component unit of the Community College System of New Hampshire (CCSNH) as of and for the year ended June 30, 2013, and have issued our report thereon dated December 9, 2013.

We did not audit the financial statements of the discretely presented component unit, Community Colleges of New Hampshire Foundation (the Foundation) as of and for the year ended June 30, 2013. Those financial statements were audited by another auditor whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based on the reports of the other auditor.

Professional standards require that we provide you with information about our responsibilities under U.S. generally accepted auditing standards, *Government Auditing Standards* and U.S. Office of Management and Budget Circular A-133, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter dated June 19, 2013. Professional standards also require that we communicate to you the following information related to our audit.

PART I – REQUIRED COMMUNICATIONS

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by CCSNH are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2013. We noted no transactions entered into by CCSNH during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

- The estimated valuation allowance for uncollectible student loans receivable, which is based on an assessment of the collectability of the accounts based on the aging of the outstanding balances.
- The estimated useful lives of capital assets used in the calculation of depreciation expense, which is based on the expected life of the related capital asset.

- The estimated vested accrued sick time earned that is paid out upon an employee's retirement from CCSNH. The estimated liability factors in each employee's estimated retirement date, probability of retirement from CCSNH, and rate of pay, discounted to present value using an interest rate of 3%.

We have evaluated the key factors and assumptions used to develop these estimates to satisfy ourselves of their reasonableness in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent and clear. Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements are the disclosure of commitments in Note 6 and the disclosure of Government Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27* in Note 9 to the financial statements.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. The attached schedule summarizes the material misstatements detected as a result of audit procedures that were corrected by management.

In addition, there was one uncorrected misstatement that has a potential impact on the financial statements as of and for the year ended June 30, 2012. In connection with the audit as of and for the year ended June 30, 2012, there were several entries to record accounts payable as of June 30, 2012 that related to capital projects and expenditures funded by state capital appropriations or grant revenue that was received during the year ended June 30, 2013. The amounts received by CCSNH during the year ended June 30, 2013 for expenditures recorded as of June 30, 2012 should have been recorded as a receivable as of June 30, 2012.

If the unrecorded misstatement was recorded, it would result in a prior period adjustment to increase total assets as of June 30, 2012 by approximately \$1.6 million, with corresponding increases in state appropriations for capital expenditures of approximately \$1.3 million and grant revenue of approximately \$300,000 for the year ended June 30, 2012. The potential impact on the June 30, 2013 financial statements would be an increase in the beginning net position of approximately \$1.6 million with corresponding decreases in state appropriations for capital expenditures and grant revenue. The misstatement does not have an impact on the net position of CCSNH as of June 30, 2013. Management has determined that its effect was immaterial to the financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated December 9, 2013.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to CCSNH's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Company's auditor. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

PART II – CURRENT YEAR INTERNAL CONTROL MATTERS

In planning and performing our audit of the financial statements of the business-type activities and the aggregate discretely presented component unit of CCSNH as of and for the year ended June 30, 2013, in accordance with U.S. generally accepted auditing standards, we considered CCSNH's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of CCSNH's internal control. Accordingly, we do not express an opinion on the effectiveness of CCSNH's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all such deficiencies have been identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of CCSNH's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the following deficiencies in CCSNH's internal control to be material weaknesses:

General Ledger Analysis and Account Reconciliations

During our audit of the financial statements, we noted that there were a significant number of trial balance accounts that had not been reconciled and therefore determination of the correct account balance resulted in a significant amount of work by CCSNH's accounting department. In addition, we identified a large number of significant audit adjustments that were required to produce financial statements that are in accordance in U.S. generally accepted accounting principles. These conditions were also noted in the prior year audit.

Based on our observations, it appears the primary cause of the issue with untimely or missing account reconciliations continues to be related to an under-staffed accounting department. While we noted that the personnel in the accounting department continue to work very well together and understand the transactions that are reported in the accounting software, Banner, the only certified public accountant (CPA) in the department is the Director of Finance. Issues that can be caused by an under-staffed accounting department appear to be compounded by the high level of involvement of the accounting department staff in other critical projects needed by CCSNH.

We recommend CCSNH use its newly developed account reconciliation matrix and document the procedures to be followed on a monthly/quarterly/annual basis to ensure that all balance sheet accounts are reconciled and reviewed periodically. Although it appears time consuming to implement, a more routine account reconciliation process will help improve efficiency of the financial reporting close process in the future.

We also recommend that CCSNH consider adding the role of a financial analyst or controller to the accounting department. Ideally, that role should be filled by a CPA with financial reporting experience. The addition of this position would help resolve the staffing issues and allow CCSNH to generate accrual based financial statements in accordance with U.S. generally accepted accounting principles.

We believe that there are two projects of significant importance to CCSNH:

Reconciliations of Payroll:

During our audit procedures for payroll and our review of the internal audit report of the payroll function it was noted that CCSNH does not prepare a reconciliation of the payroll register to the general ledger for each pay period. We recommend that a process be implemented such that an employee, who is independent of the processing and posting functions, reconciles the payroll register to the general ledger for each pay period.

Accounting for Capital Assets:

During the audit, we spent a significant amount of our time and effort auditing the accounting for capital assets. CCSNH does not capitalize capital asset acquisitions during the year; instead, the expenditures are recorded in various expense accounts and later capitalized when the annual financial statements are prepared. The expense accounts used to record the acquisition include a combination of expenditures that meet CCSNH's capitalization policy and expenditures below the capitalization policy. As a result, it is difficult to reconcile the amounts capitalized at year-end to the trial balance accounts. In order to identify those purchases that will be capitalized, we recommend that all such purchases be coded to separate expense accounts. This will allow management to continue to assess current expenditures along with identifying significant assets that will later be capitalized.

Another issue related to the accounting for capital assets is the fact that CCSNH currently tracks capital assets and the related depreciation on Excel spreadsheets that frequently contain errors, as spreadsheets often do, and are not reconciled to the trial balance at any point during the year. We recommend that CCSNH explore different software options to assist with the accounting for capital assets. We also recommend that CCSNH implement procedures to routinely update the software for all of the capital asset acquisitions that meet the capitalization policy as well as the disposals of capital assets throughout the year. In addition, the information maintained in the software should be reconciled to the trial balance on a periodic basis.

Documented Review and Approval of Reconciliations and Journal Entries

During our audit procedures, we noted that the account reconciliations that had been prepared, as well as some of the journal entries tested, did not have documented evidence of review and approval by a responsible member of management.

We recommend the adoption of a policy whereby all account reconciliations and journal entries be approved by an appropriate member of management. All reconciliations and entries should be initiated by the preparer and the individual approving them in order to attribute reasonability to the appropriate individuals.

PART III – UNRESOLVED PRIOR YEAR ADVISORY COMMENTS

Documented Policies and Procedures Manual

During our audit, we noted that CCSNH does not have documented policies and procedures related to the various accounting systems in place. Without documented policies and procedures, turnover within the accounting department may result in significant inefficiencies as it would be difficult for new employees to gain an understanding of their roles and responsibilities. In addition, documenting the approved policies and procedures could improve the consistency of the operation of the policies and procedures among the various campuses and within the CCSNH offices.

We recommend that CCSNH institute a program to methodically identify and document its significant operation and accounting processes. Processes include activities and procedures involved in repeatable operation or accounting transactions or events, such as hiring employees, paying invoices, processing payroll, posting cash receipts, preparing journal entries, etc.

Documenting a process involves identifying and gaining an understanding of the events or transactions that trigger performance of the process, the automated or manual procedures used in performing the process, the person(s) or position(s) responsible for performing the procedures, the source documents used or generated, the procedures for approval and review and correction of any errors detected, and the financial or operational entries or reports summarizing the result of the process.

Procedures that may be used to gain an understanding of the workflow or flow of transactions include inquiry of CCSNH personnel; observation of them performing their duties; inspection of documents, forms, and records used in or produced in the process; tracing transactions through the system; and performing a walk-through of the procedures performed in the process.

Documentation may include policy manuals, process models, flowcharts, job descriptions, documents, and forms, and can be in paper form, electronic files, or other media.

In addition to documenting policies and procedures over significant transaction classes, other policies that should be considered include:

- Documented policy related to addressing potential impairment on capital assets
- Documented policy regarding taking at least a biennial inventory on all capital assets, including specifically identifying those capital assets purchased through federal funding
- Documented policy regarding review of subrecipient reports submitted to CCSNH related to federal grant funding
- Documented policy requiring vacations and the implementation of cross training for employees to cover for certain functions for instances of extended absences

Current Status:

During our audit as of and for the year ended June 30, 2013, we noted that documentation of the policies and procedures recommended above had not been undertaken by CCSNH.

Accounting for Retainage Payable

During our testing of capital assets and related liabilities, we noted that CCSNH is not recording the retainage associated with the projects under construction during the construction stage. The retainage component of the contracts is recorded by CCSNH when it is paid at the conclusion of the project. We recommend CCSNH consider recording the retainage component of vendor invoices during the construction phase to capture the full amount of the committed costs associated with each project.

Current Status:

During our audit as of and for the year ended June 30, 2013, we noted that CCSNH accumulated the cost of construction projects on a cash basis and did not include the retainage payable during the construction phase of the projects. We proposed audit adjustments to include retainage payable for construction in process and the related appropriation revenue of \$770,734, as of June 30, 2013.

Automate the Calculation of Depreciation Expense

CCSNH currently calculates depreciation expense on capital assets in an Excel spreadsheet. It is our understanding that CCSNH's inventory management software used to track the capital assets is capable of calculating depreciation expense. We recommend that CCSNH explore the functionality of this software to help automate the calculation of depreciation expense.

Current Status:

During our audit as of and for the year ended June 30, 2013, we noted that the project recommended above had not been undertaken by CCSNH.

Federal Perkins Loan Program Notifications

During our testing of new loans advanced through the Federal Perkins Loans Program, we noted that NHTI – Concord's Community College (NHTI) and Manchester Community College (MCC) did not provide all borrowers notification of their right to cancel the disbursement of aid in accordance with federal guidelines (34 CFR 674) and the Student Financial Aid Handbook.

It is our understanding that upon initial input of the students' awards into Banner, a miscoding occurred that resulted in notifications not being distributed to these students. Since the process of notifications is automated, there was no report generated to review students that did not receive notifications; as a result, there was a greater risk of students not being sent the proper notifications. We noted that, after identification of this miscoding, CCSNH corrected the error and notifications, although late, were subsequently mailed to students. It is our recommendation that CCSNH implement a procedure to identify students that do not receive the required notification.

Current Status:

During our audit as of and for the year ended June 30, 2013, we noted that NHTI and MCC did not provide all borrowers with the required notification described above.

Procurement Process

When an organization incurs, or expects to incur, expenditures of \$25,000 or greater with one particular vendor that is funded by federal money, there must be written documentation that a procurement process was performed that complies with the applicable federal requirements. It is our understanding that CCSNH has implemented a more strict policy in that any expenditure of \$10,000 or greater is required to go through a bidding process.

During our testing of the Carl D. Perkins Career and Technical Education Act grant, we tested five of 19 capital asset acquisitions, and identified one acquisition for \$10,530 that did not go through a bidding process as required by CCSNH's policy.

We recommend that CCSNH adhere to its written policy regarding the procurement process and be sure to disseminate that information to the responsible employees within CCSNH that are involved with the acquisition of any capital assets so that all employees are aware of CCSNH's policy for requiring a bid process for expenditures in excess of \$10,000.

Current Status:

In connection with our audit of the expenditures of funded by the Trade Adjustment Assistance Community College and Career Training, we selected 11 purchases of capital assets for testing. We noted that 9 of the 11 purchases selected did not have documentation that a bidding process was completed. Based on our discussions with management and review of the underlying invoices, these 9 purchases were for specialized equipment. It is our understanding that the CCSNH procurement policy provides an exemption to the bidding process for specialized equipment. However, there was no documentation attached to the invoice that provides an explanation as to why these purchases met the exemption criteria. There were no other exceptions noted during our testing of the procurement process in connection with our compliance audit of the major programs included in the schedule of expenditures of federal awards.

Floating Budget Approval

During our review of CCSNH's budget to actual analysis, we noted that CCSNH utilizes a floating budget to adjust for any changes to the originally adopted budget. These adjustments are made by the Chief Financial Officers of the Colleges and/or the Budget Director; however, none of these adjustments had a formal approval by the Board of Directors or the Director of Finance. We recommend CCSNH consider obtaining formal approval for any budget changes over a certain threshold which are outside the normal day-to-day operations of CCSNH.

Current Status:

During our audit as of and for the year ended June 30, 2013, we noted no changes to the budgetary process and use of floating budgets.

PART IV – CORRECTED PRIOR YEAR ADVISORY COMMENTS

Student Consumer Information

Pursuant to 34 CFR 668.41 – 48, CCSNH is required to provide certain information to enrolled and prospective students. The required information is separated into 11 categories and includes general institution information, campus safety, and completion and placement rates of students. The required information may be provided through an appropriate mailing or publication, including direct mailing, campus mail or electronic mail. Simply posting the information on CCSNH's website does not constitute a notice.

We reviewed four of the seven colleges' procedures to provide this information and noted varying practices among the colleges selected for testing. Three of the colleges tested posted the required information on their websites. Two of the three that posted the information on the web notified the students of the location of the information on the website via email. The third did not notify the students that the information was on the website, which does not comply with the federal regulation. The fourth college tested provided the information physically but did not maintain documented evidence that the information was sent to the students.

We recommend that CCSNH develop a standardized procedure that can be used by all of the colleges that complies with 34 CFR 668.41 – 48. In addition, we recommend that the information posted to the websites be reviewed by an appropriate member of management to verify that it is in compliance with the federal regulations.

Current Status:

During our audit as of and for the year ended June 30, 2013, we noted that a process was implemented to notify students of information provided on each college's website.

Information Technology (IT)

Develop an IT Standards, Policies, and Procedures Manual

We noted that CCSNH currently does not have a formally documented IT standards, policies, and procedures manual to provide control over the various activities being performed. A computer-based accounting system requires effective general and application controls in order to ensure that the assets are safeguarded and that the transactions are recorded in accordance with management's authorization. We recommend CCSNH develop an IT standards, policies, and procedures manual. The following item should be considered for inclusion in the manual:

- General controls including:
 - Plan of operation of the IT Department and computer facility,
 - Procedures for developing, testing, documenting, reviewing and approving systems or programs and subsequent modifications,
 - Controls over access to computer equipment and data contained therein,
 - Disaster/recovery plans, including backup procedures, testing of backups maintained, off-site storage, and contingency planning, and
 - Review procedures and guidelines for tasks performed in the IT Department.
- Application controls in the following three areas:
 - Input controls to provide reasonable assurance that data received for processing by the computer is authorized, complete, and accurate,
 - Processing controls to ensure that all transactions are processed as intended and that no unauthorized transactions are processed, and
 - Output controls to ensure the accuracy of data processing and that only authorized personnel receive the output.

Suppression System

During our review of the IT controls, we noted that the suppression system installed within the server room to protect from fire or other unfavorable environmental issues is not operational. The server room is currently in a condition where the proper inspection to place the suppression system online has been unable to be obtained. We recommend that CCSNH perform the necessary upgrades to the server room to obtain the inspection needed to place the suppression system online to further safeguard the server.

Current Status:

During our audit as of and for the year ended June 30, 2013, we noted that an Information Security policy has been published and approved and a suppression system had been implemented.

PART IV – EMERGING ISSUE

In June 2012, GASB issued Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27* (GASB 68). The primary objective of GASB 68 is to improve accounting and financial reporting by governmental entities for pensions. It also improves information provided by governmental entities about financial support for pensions that is provided by other entities. GASB 68 requires the liability of employers and nonemployer contributing entities to employees for defined benefit pension benefits (net pension liability) to be measured as the portion of the present value of projected benefit payments to be provided through the pension plan to current active and inactive employees that is attributed to the employees' past periods of service (total pension liability), less the amount of the pension plan's fiduciary assets.

A cost-sharing employer is required to recognize a liability for its proportionate share of the net pension liability of all employers for benefits provided through the pension plan – the collective net pension liability. The employer's proportion is required to be determined on a basis that is consistent with the manner in which contributions to the pension plan are determined, and consideration should be given to separate rates related to separate portions of the collective net pension liability. There are additional disclosure requirements that will have an impact on cost-sharing employers.

GASB 68 is effective for fiscal years beginning after June 15, 2014 with earlier application encouraged. The financial impact of the adoption of GASB 68 will likely be significant to CCSNH as an additional liability will be required to be reflected in the financial statements equal to CCSNH's proportionate share of the unfunded status of the pension plan component of the New Hampshire Retirement System (NHRS). We recommend that management discuss this pronouncement with NHRS to determine the potential impact on CCSNH's financial statements.

In conclusion, we would like to express our appreciation to the management of CCSNH for their efforts during our audit. It is a pleasure working with management and staff of CCSNH.

This letter is intended solely for the information and use of the Audit Committee, Board of Trustees, and management of CCSNH and is not intended to be and should not be used by anyone other than these specified parties.

Berry Dunn McNeil & Parker, LLC

Manchester, New Hampshire
December 9, 2013

**COMMUNITY COLLEGE SYSTEM OF NEW HAMPSHIRE
AUDIT ADJUSTMENTS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2013**

**Increase (Decrease)
in Net Position as of
June 30, 2013**

To record additional accounts payable identified during BerryDunn's search for unrecorded liabilities and the related grant revenue and capital appropriation from the State	158,519
To recognize revenue from summer terms ratably over the academic period. Revenue was previously deferred until the next fiscal year	(295,060)
To record the revenue for 2013 associated with funds received from Chartwell's for facility renovations in 2012	22,500
To record retainage payable on construction in progress and the related capital appropriation from the State	524,290
To record fixed asset activity for 2013	8,698,572
To record capital lease activity for 2013	210,762
To record bond payable for capital projects	(6,000,000)
To adjust the allowance for doubtful accounts based on a review of outstanding balances at June 30, 2013	367,627
To write-off balances deemed uncollectible as of June 30, 2013	(306,525)
To adjust balance recorded as prepaid expense as of June 30, 2012 and not expensed during the year ended June 30, 2013	(17,262)
To correct entries posted to net assets	119,459
To adjust accrual for self insured pharmacy coverage	520,323
To adjust the federal capital contribution portion of the Perkins Loan fund	23,400
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	\$ 4,026,605